

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 052549

43

ORIGIN EB-03

INFO OCT-01 ISO-00 /004 R

66620

DRAFTED BY:EB/TD:JJONEILL:SP

APPROVED BY:EB/TD:JJONEILL JR

----- 056948

R 220049Z MAR 75

FM SECSTATE WASHDC

TO AMEMBASSY THE HAGUE

LIMITED OFFICIAL USE STATE 052549

FOL REPEAT STATE 052549 SENT ACTION LONDON INFO LENINGRAD
MOSCOW MARCH 8, 1975

QUOTE

LIMITED OFFICIAL USE STATE 052549

E.O. 11652: N/A

TAGS: ETEL, UR

SUBJECT: US-USSR TALKS CONCERNING MARITIME SATELLITES

REFS: A. LONDON 2894 (NOTAL); B. MOSCOW 2119 (PARA 3)
(NOTAL)

1. MAKINS, UK EMBASSY WASHINGTON, REQUESTED APPOINTMENT
FOR RUNDOWN US-USSR TALKS ON FORTHCOMING MARITIME
SATELLITE CONFERENCE, LONDON, APRIL 1975. FOLLOWING
IS SUBSTANCE OF REPORT PROVIDED MARCH 6.

2. US DELEGATION HEADED BY O'NEILL, EB/TD, AND
INCLUDING OTHER DEPARTMENT OFFICERS AND REPRESENTATIVES
OF OTP, FCC, COAST GUARD AND MARAD MET MARCH 3 AND 4
WITH USSR DELEGATION COMPOSED OF ATSEROV (CHAIRMAN),
BUKHOV, KOLODKIN AND VASILYEV OF MERCHANT MARINE
MINISTRY, AND TREPYKHALIN, SOVIET EMBASSY WASHINGTON.
DISCUSSION WAS CORDIAL AND FRANK. BOTH SIDES STATED
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 052549

AT CONCLUSION THEY CONSIDERED TALKS HAD BEEN USEFUL

IN CLARIFYING RESPECTIVE POSITIONS.

3. GREATER PART OF DISCUSSION DEVOTED TO EXAMINATION OF US REQUIREMENT THAT DESIGNATED ENTITY ASSUME FULL FINANCIAL AND OPERATIONAL RESPONSIBILITY (WITHOUT A GOVERNMENT GUARANTEE), AND COROLLARY US POSITION THAT TWO-AGREEMENT APPROACH IS BEST MEANS TO ACCOMMODATE THIS REQUIREMENT. SOVIET ALLEGED DIFFICULTY WITH

DESIGNATED ENTITY CONCEPT ARISES FROM FACT THEY VIEW INMARSAT AS AN EXTENSION OF ACTIVITIES COVERED BY 1967 TREATY ON PRINCIPLES GOVERNING ACTIVITIES OF STATES IN EXPLORATION AND USE OF OUTER SPACE, AND 1972 CONVENTION ON INTERNATIONAL LIABILITY FOR DAMAGE CAUSED BY SPACE OBJECTS. THEY CONSIDER USG INSISTENCE ON ASSUMPTION OF RESPONSIBILITY BY DESIGNATED ENTITY AS ATTEMPT BY USG TO LIMIT ITS RESPONSIBILITY UNDER THESE OUTER SPACE TREATIES. US EXPLAINED AT GREAT LENGTH IT WAS NOT ITS INTENTION TO DIMINISH IN ANY WAY ITS OBLIGATIONS UNDER THESE TREATIES, AND SOUGHT IN THIS CONNECTION TO CLARIFY THE FINANCIAL AND OPERATING OBLIGATIONS WHICH WOULD DEVOLVE ON THE DESIGNATED ENTITY, NAMELY THAT OF INVESTMENT IN THE PROPOSED INMARSAT ORGANIZATION, AND RESPONSIBILITY FOR OPERATING DECISIONS.

4. US EXPLAINED ITS BELIEF THAT MOST SATISFACTORY WAY TO DELINEATE RESPONSIBILITIES AND OBLIGATIONS OF GOVERNMENTS AND THOSE OF DESIGNATED ENTITIES IS THROUGH TWO AGREEMENTS ALONG LINES OF INTELSAT INTERGOVERNMENTAL AND OPERATING AGREEMENTS. IN RESPONSE TO USSR QUESTION WHETHER IT WOULD BE CORRECT TO INFER THAT NO MODIFICATION OF POE DRAFT CONVENTION WOULD SATISFY US DESIGNATED ENTITY REQUIREMENT, US SAID IT WOULD BE IN ERROR TO INFER NO LANGUAGE COULD BE WORKED OUT. HOWEVER, US HAD CONSIDERED MODIFICATION AND LISTENED TO SOVIET SUGGESTIONS IN THAT REGARD, AND REMAINED OF VIEW THAT TWO AGREEMENTS WAS BETTER APPROACH. US SAID THE MORE IMPORTANT CONSIDERATION WAS THAT ROLE OF DESIGNATED ENTITY BE CLEARLY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 052549

UNDERSTOOD BY ALL MEMBERS OF ORGANIZATION.

5. SOVIETS APPEARED SYMPATHETIC TO DISTRIBUTION OF POWERS WITHIN ORGANIZATION GIVING COUNCIL UPPER HAND. THEY SUPPORTED CONCEPT THAT A MEMBER'S INVESTMENT SHOULD BE PROPORTIONAL TO ITS UTILIZATION AND EXPRESSED AGREEMENT THAT VOTING IN COUNCIL SHOULD BE WEIGHTED BY SUCH INVESTMENT.

6. SOVIETS AGREED PROPOSED ORGANIZATION SHOULD BE RUN ECONOMICALLY AND EFFICIENTLY. THEY SAID THEY DID NOT CONSIDER IT A UN-TYPE ORGANIZATION. IN SPEAKING OF PROCUREMENT POLICY, THEY EXPRESSED SUPPORT FOR PRICE, QUALITY AND MOST FAVORABLE DELIVERY TIME AS CRITERIA FOR AWARD OF CONTRACTS, BUT CONTINUE TO PREFER MODIFICATION OF ALTERNATIVE A IN DRAFT CONVENTION RATHER THAN US-PROPOSED ALTERNATIVE B.

7. SOVIETS REITERATED THEIR POSITION EXPRESSED IN EARLIER MOSCOW TALKS THAT SHIPS OF ALL NATIONS SHOULD HAVE ACCESS TO THE SPACE SEGMENT, BUT THAT THIS DID NOT NECESSARILY IMPLY IDENTICAL USE CHARGES FOR MEMBERS AND NON-MEMBERS. REGARDING ACCESS TO THE SPACE SEGMENT FROM LAND EARTH STATIONS, THEY SAID THEY FAVORED LIMITING SUCH STATIONS TO MEMBERS.

8. SOVIETS EXPRESSED PREFERENCE FOR MEMBERSHIP FORMULA WHICH WOULD PERMIT "ANY STATE" TO JOIN ORGANIZATION. EARLIER THEY HAD INTRODUCED THE WORDS "ALL STATES".

9. WHEN ASKED USSR VIEW OF USE OF SATELLITE SYSTEM IN-PORT AND IN TERRITORIAL WATERS, ATSEROV ACKNOWLEDGED CURRENT USSR LAW WOULD FORBID SUCH USE. HE ADDED "OUR LAW NO DOUBT IS OUTDATED AND UNDER A SATELLITE SYSTEM IT WOULD BE PRACTICAL AND ECONOMIC FOR VESSELS TO USE THIS TECHNIQUE IN-PORT OR IN TERRITORIAL WATERS". HE IMPLIED USSR WOULD ENDORSE THIS POSITION AT THE 1979 ITU GENERAL RADIO CONFERENCE, BUT DECLINED TO SAY WHETHER IT WOULD BE ABLE TO DO SO AT THE APRIL 1975 MEETING.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 052549

10. USSR STILL ANTICIPATES APRIL CONFERENCE WILL BE ABLE TO ACHIEVE MORE THAN US CONSIDERS REALISTIC. ON BASIS O'NEILL TALKS IN EUROPE, MOST EUROPEAN GOVERNMENTS SHARE US VIEW. SOVIETS APPARENTLY EXPECT CONFERENCE CAN IN FACT CREATE AN ORGANIZATION. AT LEAST THEY CONTINUE TO MAINTAIN THAT POSTURE. IT MAY BE THAT THEY ARE MORE REALISTIC IN EVALUATING PROSPECTIVE LONDON ACCOMPLISHMENTS THAN THEY INDICATE, BUT FOR TACTICAL REASONS IN ATTEMPTING TO PERSUADE US TO DROP TWO-AGREEMENT APPROACH THEY CONTINUE TO EXPRESS HOPE THAT MORE CAN BE ACCOMPLISHED IN APRIL THAN THEY, IN FACT, BELIEVE. SOVIETS SAID THEIR DELEGATION WOULD BE LED BY A DEPUTY MINISTER IN MERCHANT MARINE MINISTRY AND WOULD INCLUDE A NUMBER

OF DEPUTY MINISTERS FROM OTHER MINISTRIES. INGERSOLL

UNQUOTE. INGERSOLL

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 22 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greenet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE052549
Document Source: CORE
Document Unique ID: 00
Drafter: EB/TD:JJONEILL:SP
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: SECSTATE WASHDC
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750324/aaaaavps.tel
Line Count: 172
Locator: TEXT ON-LINE
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: A.LONDON 2894 (NOTAL), B.MOSCOW 2119 (PARA 3), (NOTAL)
Review Action: RELEASED, APPROVED
Review Authority: greenet
Review Comment: n/a
Review Content Flags:
Review Date: 09 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 JUN 2003 by KelleyW0>; APPROVED <16 OCT 2003 by greenet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: US-USSR TALKS CONCERNING MARITIME SATELLITES
TAGS: ETEL, UR
To: THE HAGUE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006